

NNNNRTTUZYUW RUTLAAA0813 2402039-UUUU--RUDOMKA.

ZNR UUUUU ZZH ZYN

R 202027Z AUG 75

FM FBIS WASHDC

TO FBIS LONDON

FBWA

BT

UNCLAS LD

035

WA134

STAT

REF LD158 ON SOURCELINE STANDARDIZATION:

1. CONSENSUS HERE IS THAT "LOCATION^W DISCLOSED" OR SIMILAR TERM DOES NOT CLEARLY INDICATE TO CONSUMER THAT THE STATION IS ENGAGED IN ILLEGAL OR UNAUTHORIZED BROADCASTS.

2. THE DEFINITION FOR TRANSMITTERS IN THE CLANDESTINE CATEGORY WAS CAREFULLY WORKED OUT AND COORDINATED WITHIN THE COMMUNITY MANY YEARS AGO, AND THE TERM CLANDESTINE IS NOW SYNONYMOUS IN CONSUMERS' MINDS FOR ANY RADIO OPERATION THAT IS ILLEGAL, UNAUTHORIZED, TARGETED AGAINST THE EXISTING AUTHORITY IN THE COUNTRY OR AREA, AND SPEAKS OR PRETENDS TO SPEAK FOR A DISSIDENT, ILLEGAL OR EXILED GROUP, OR FOR A SELF-STYLED GOVERNMENT. WE HAVE BEEN UNABLE TO COME UP WITH A DIFFERENT TERM THAT COVERS THIS SPECTRUM AS WELL AS CLANDESTINE.

3. THEREFORE, WE PREFER CONTINUED USE OF THIS TERM IN THE SOURCELINE. WE DO AGREE, HOWEVER, THAT ITS PLACEMENT SHOULD BE SHIFTED TO THE BEGINNING OF THE SOURCELINE. 28/2040Z AUG

BT

#0813

SENDER WILL CHECK CLASS.		ACTION TOP AND BOTTOM	
UNCLASSIFIED	CONFIDENTIAL	SECRET	
OFFICIAL ROUTING SLIP			
TO	NAME AND ADDRESS	DATE	INITIALS
1	chief/ops	8/28	m
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6	C/FCS	8/28	CB
<input checked="" type="checkbox"/>	ACTION	<input type="checkbox"/> DIRECT REPLY	<input type="checkbox"/> PREPARE REPLY
<input type="checkbox"/>	APPROVAL	<input type="checkbox"/> DISPATCH	<input type="checkbox"/> RECOMMENDATION
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<input type="checkbox"/>	CONCURRENCE	<input type="checkbox"/> INFORMATION	<input type="checkbox"/> SIGNATURE
Remarks: attached is draft [redacted] on use of clandestine in the sourceline. it is based on attached comments of hqs components. we are in basic agreement that standardization group's proposal to drop clandestine will not do. the substitute does not indicate to consumer that the station is illegal or unauthorized broadcaster. none of us can come up with a better term than clandestine that will indicate this fact to a consumer. the term is also accepted as the definitive one for this type of activity in most people's minds. <i>CB</i>			
FOLD HERE TO RETURN TO SENDER			
FROM: NAME, ADDRESS AND PHONE NO.			DATE
CHIEF FCS			8/28
UNCLASSIFIED	CONFIDENTIAL	SECRET	

STAT

Since the working group is proposing new sourcelines for "clandestine" transmitters, I assume there must be some substance to its argument. Art's message says the group felt "clandestine" is too strong to describe most of today's transmitters, but, unfortunately, he gave no examples. Chuck's point is well taken: we should try to call things by their right names; and if a radio is secret and illegal, we should let the reader know. Perhaps one solution would be to use both categories-- "clandestine" for radios that clearly fall into the "secret" category and suggested substitutions for all others. This might precipitate a debate with BBC over which radios fall into what categories, but it might be worth the effort if we end up with more informative, precise sourcelines--
~~XXXXXX~~ the apparent object of this whole exercise.

EM

Agree with Ed that it's difficult to assess BBC's objection to term "clandestine" as being "too strong" for most transmitters today when the specifics aren't provided. Perhaps BBC feels that these radios have been on the air so many years that they've gained some sort of legitimacy. This would be strange logic, since the radios' basic purpose and raison d'etre (to subvert the governments in power) remain the same.

I think use of the descriptions "location unknown" and "location unstated" would entail, initially, a lengthy argument over which of the two would apply to specific stations and thereafter endless hassles over ~~location~~ proposed changes from one category to the other. There also could be many consumer queries, some of which we might not be able to answer for security reasons (our pinpointing the location of a clandestine transmitter might be classified information).

I wonder if the inside front cover of the DR couldn't include a brief description of FBIS sourcelines--what the various elements mean--which could incorporate definition of the term "clandestine." This information might be useful to a lot of consumers. (I'll never forget the time a consumer called the DR to ask whether "Our Radio" meant the Voice of America!)

or coverage schedule

STAT

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COMMENT	FILE	RETURN	
CONCURRENCE	INFORMATION	SIGNATURE	
Remarks:			
<p>I like Dick's idea of an explanation of "clandestine." It's true that all these radios aren't necessarily illegal, strictly speaking. That is, there isn't anything illegal about a station located in Kunming going on the open airwave with broadcasts to Burma. But the stations do imply or purport to be something they aren't.</p> <p>We could well get into difficulties trying to explain to a consumer not privy to classified info why "location unknown" got changed to "location unstated" in a given case. We should have one simple word to categorize the whole group, and I can't think of anything better than "clandestine."</p>			
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FROM: NAME, ADDRESS AND PHONE NO.		DATE	
UNCLASSIFIED	CONFIDENTIAL	SECRET	

FORM NO. 1-67

237

Use previous editions

★ GPO : 1974 O - 535-857

(40)

((location unknown)) bayrak radio in english to cyprus

(location unknown) bayrak radio in english to cyprus

(location unstated) voice of the people of thailand in thai to thailand

(location unstated) radio pathet lao in lao to laos

the sourcelines above represent variations of the new sourceline format for clandestine stations proposed by the bbc-fbis standardization group. we have been asked to comment on them per [] message (attached). ~~whence~~ to me, they are not acceptable for one major reason: they do not clearly indicate that the transmitter is engaged in unauthorized, illegal broadcasting against a certain country or area. this is the most important thing about a clandestine transmitter and it must be made clear to the reader. the problem is that i cannot think of a better word than clandestine to describe such an operation. lesser words (if you think clandestine is too strong) are bland and possibly confusing. if someone can come up with the right word, then i'll buy it. but until then, i favor retention of clandestine in the sourceline. placement of the word could go at the beginning of the sourceline to highlight this fact and serve as a substitute for the normal location element. thus, the above sourcelines would read:

STAT

(clandestine) bayrak radio in english to cyprus

(clandestine) voice of the people of thailand in thai to thailand

(clandestine) radio pathet lao in lao to laos

SENDER WILL CHECK (CLASSIFICATION TOP AND BOTTOM	
UNCLASSIFIED	CONFIDENTIAL	SECRET	
OFFICIAL ROUTING SLIP			
TO	NAME AND ADDRESS	DATE	INITIALS
1	chief/ag <i>agree with return</i> <i>21 Aug</i>		<i>WV</i>
2	chief/wire } <i>Comments</i>	<i>22 Aug</i>	<i>EM</i>
3	chief/drd } <i>attached</i>		<i>THY mg</i>
4			
5	chief/fcs		
6	chief/ops		
ACTION		DIRECT REPLY	PREPARE REPLY
APPROVAL		DISPATCH	RECOMMENDATION
COMMENT		FILE	RETURN
CONCURRENCE		INFORMATION	SIGNATURE
Remarks: would appreciate your comments on this sourceline proposal on claudestines from london, which i will boil down for chief/ops. i'm against dropping the term claudestine. attached is the definition for claudestine worked out by many years ago and accepted by the intelligence community. to my way of thinking, it is still valid". <i>CR</i>			
FOLD HERE TO RETURN TO SENDER			
FROM: NAME, ADDRESS AND PHONE NO.			DATE
CHIEF FCS			<i>8/18</i>
UNCLASSIFIED	CONFIDENTIAL	SECRET	

STAT

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SECTION G

MISCELLANEOUS COMMUNIST BROADCASTS

(CLANDESTINE, QUASI-CLANDESTINE, AND EXTRA-TERRITORIAL)

This section includes those stations which cannot conveniently be included in one of the preceding country sections because of their extra-territorial, non-classifiable, or clandestine nature.

A clandestine broadcasting station is one which usually operates without overt legal registration and for subversive purposes. It usually speaks, or pretends to speak, for a dissident, illegal or exiled group, or for a self-styled "government." Its location is generally undisclosed, deceptively presented or vaguely indicated. It often is covertly supported by a propaganda, military, or intelligence arm of an alien government.

G-1

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MISCELLANEOUS

RTTUZYUW RUDDHKA7681 2260953-0000--RUTLAAB,

ZNR 00000 ZZH ZYN

R 140951Z AUG 75

FM FBIS LONDON

TO FBIS WASHDC

FDLD

BT

UNCLAS RUDD

6305

WIRE ROOM
CITE 22

LD158

THE FBIS-OSC WORKING GROUP ON STANDARDIZATION HAS
COME UP WITH THE FOLLOWING RECOMMENDATIONS ON "CLANDESTINE"
SOURCE LINES:

1. TO SUBSTITUTE THE PHRASE "LOCATION UNDISCLOSED" FOR
"CLANDESTINE;" (THE GROUP FELT "CLANDESTINE" IS
TOO STRONG A TERM TO DESCRIBE MOST OF TODAY'S TRANSMITTERS
WE'VE BEEN PUTTING IN THIS CATEGORY;)

2. TO PLACE THE BRACKETED PHRASE "LOCATION UNDISCLOSED"
AT THE BEGINNING OF THE SOURCE LINE, AS IS CUSTOMARILY
DONE FOR CITY OF ORIGIN;

PLEASE CONSIDER AND GIVE US YOUR VIEWS.

14/0951Z AUG

BT

07081

STAT
JUL 14 6 14 AM '75